



Nelson
City Council

Te Kaunihera o
Whakatū

russell street design guide



August 2023

introduction

DI1 Why a Design Guide?

The Council, in the development of the Nelson Resource Management Plan (the Plan), has identified particular residential areas which it considers merit protection as Heritage Precincts.

The Heritage Precinct recognises that the whole is greater than the sum of the parts; that a collection of Heritage Buildings, in context, has a greater impact on the observer and the resident, and has greater heritage value than the same number of buildings scattered throughout the city. The loss or the unsympathetic alteration to even a single building detracts from the whole Precinct rather like a missing tooth from a smile.

An important role of the Guidelines will be educational - to raise the awareness of the residents and possible developers of the special nature of this Precinct, and the impact on the street of alterations undertaken on a single building.

The Guide shall ensure that alterations to existing buildings, and new buildings in the Precinct, are sensitive and enhance the existing visual qualities of the streetscape.

DI2 General Objectives of the Design Guidelines

- a) To identify the essential heritage values of each Precinct.
- b) To set out ways in which these values can be protected and enhanced.
- c) To provide education and information for building owners contemplating changes to their property.
- d) To help develop city-wide recognition of the value of these areas to the Nelson community.

DI3 How the Design Guidelines Operate

The Design Guidelines operate on three levels:

- i) They give a simple description of the history, the visual characteristics and the special nature of the Precinct, thereby promoting residents' and the public's awareness of, and sensitivity to, our heritage contained within the Precinct.
- ii) Owners and designers will find them a useful reference for preparing sympathetic designs for new buildings or building alterations.
- iii) In reviewing development proposals the Nelson City Council will use the Design Guidelines as a measure of how well the intended design fits the objectives and policies of the Nelson Resource Management Plan.

Buildings within the Precinct will need to meet the requirements of the Plan. Note in particular the rules in Chapter 7 relating to Heritage Precincts and the

demolition or removal of houses.

The Design Guidelines deal with three different situations:

- a) new buildings, including houses;
- b) alterations and additions to non-listed buildings; and
- c) alterations and additions to listed Heritage Buildings (ie. heritage buildings listed in the Nelson Resource Management Plan, Appendix 1).

The Guidelines are concerned primarily with the streetscape and the appearance of the buildings from the street.

The street elevation is obviously part of the streetscape, however the significance of the side walls and roof to the streetscape depend on such issues as the distance between houses and the height of a house in relation to its neighbours. This will be assessed by Council staff on an individual basis. Interior alterations or additions at the rear, or private areas of dwellings, which cannot be seen from the street are not covered by the Guidelines.

DI4 **Area covered by the Design Guidelines**

A map showing the extent of the Precinct is attached at the end of the Performance Guidelines, along with a table which identifies the listed Heritage Buildings.

The Precinct includes non-listed buildings where these form an integral part of the visual catchment. The aim, over time, is to achieve more sympathetic development on non-listed sites as these are altered or rebuilt.

guidelines - russell street precinct

RS1 Historical Context

Russell Street is named after Lord Russell, Secretary of State for the Colonies in Lord Melbourne's Cabinet. It was one of Nelson's earliest streets and has always had strong links with the Port.

An interesting account of the history of the area is contained in the book *Historic Russell Street; Port Nelson*, compiled by Lucy Cumming.

Today the street contains a wonderful collection of old villas and cottages. Many are listed as Heritage Buildings in the Nelson Resource Management Plan, along with an assortment of bungalows at the top end of the street and some newer infill houses.

The landscaped medium strip and playground create green areas amongst the houses.

RS2 Objectives

The key design objectives within the Russell Street Precinct are:

- a) to maintain the listed Heritage Buildings and encourage the restoration of the street frontages;
- b) ensure alterations maintain the architectural integrity of the listed Heritage Buildings and enhance the appearance of non-listed buildings within the general streetscape; and
- c) ensure that the design of new houses is sympathetic to the neighbouring houses and the streetscape, so that the visual qualities of the Precinct are enhanced.

RS3 Visual Characteristics

RS3.1 Height

Houses are generally single storey which creates a good scale to the house in relation to the street. There are several successful examples, however, where a second floor is incorporated within the roof line.

RS3.2 Setback from the Street

Although houses vary in setback to the street they are generally very open to it. This openness helps to create the warm, friendly atmosphere on the street.

Groups of houses create a visual line which works nicely. It is important that

new houses continue the building line of their neighbours.

Some of the houses are also very close together on their side boundaries.

RS3.3 Verandahs

The old villas have wonderful verandahs facing onto the street. These are an important feature of the villa design and provide the transition space between the public street and private home. Residents must be encouraged to maintain the verandahs and the detailing.

RS3.4 Garaging

Off street parking is often difficult to achieve on this street. If possible garaging at the rear is preferable as garages at the front tend to block the houses from the street and do not enhance the streetscape.

RS3.5 Fencing

The intimacy of the street depends upon the openness of the houses to the street. The original low fences are ideal for this purpose, gently defining the boundary but maintaining openness. High fences are inappropriate. Materials should be sympathetic to the houses.

RS3.6 Materials and Detailing

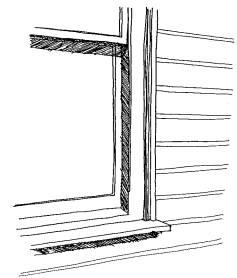
Timber weatherboards and corrugated iron roofing are the original materials used on the houses in the street and are an integral part of the character of the houses.

Strong emphasis must be placed on the use of materials and detailing that is sympathetic to the original design.

RS3.7 Windows and Doors

The window and door design, shape and proportion are important elements in the design of the houses with the frames and surrounds creating depth to the facade, detail and a shadow line around the openings. Inappropriate replacement windows can destroy the facade.

New houses should maintain similar proportions, and level of detail and depth with their windows, to link them with the existing housing.



RS4 Performance guidelines

RS4.1 Listed Heritage Buildings

The listed Heritage Buildings are important elements in the Precinct. They shall be retained and their values preserved, and:

- a) demolition or removal of group A and B Heritage Buildings requires a resource consent under the Nelson Resource Management Plan;
- b) additions or alterations which impact on the streetscape shall continue the use of timber weatherboards, corrugated roofing, timber joinery and detailing all to match the original. The timber windows and doors shall

match the original using details to create similar pane sizes, depth and level of detail; and

- c) additions or alterations shall be single storey although lofts within the roof spaces may be allowed where they do not penetrate the roof envelope when viewed from the street.

RS4.2 Non-listed Buildings

Demolition or removal of non-listed houses in the Heritage Precinct requires a resource consent under the Nelson Resource Management Plan.

Alterations and additions which impact on the streetscape shall enhance the building and be in keeping with the Precinct:

- a) aluminium window joinery may be used on windows viewed from the street but the proportions must be in keeping with the Precinct, using details to create similar pane sizes, depth and level of detail;
- b) materials may differ from the listed Heritage Buildings, however the designer shall select materials that complement and enhance the values of the Precinct and the building;
- c) the addition of verandahs is encouraged; and
- d) additions or alterations shall be single storey although lofts within the roof spaces may be allowed where they do not penetrate the roof envelope when viewed from the street.

RS4.3 New Buildings

- a) shall be designed in such a way as to enhance, complement and be sympathetic to the existing streetscape;
- b) the form and scale of the new work shall be in keeping with the existing buildings;
- c) aluminium window joinery may be used on windows viewed from the street but the proportions must be in keeping with the existing buildings, using details to create similar proportion, depth and level of detail;
- d) materials may differ from the listed Heritage Buildings, however the designer shall select materials that complement and enhance the values of the existing buildings;
- e) shall be single storey although lofts within the roof spaces may be allowed where they do not penetrate the roof envelope when viewed from the street;
- f) the addition of verandahs is encouraged; and
- g) roof lines shall follow the form of existing houses when viewed from the street.

RS4.4 Garages

Garages are permitted in the front yard only when it is not reasonably practical to provide a garage at the rear or side. Garages shall be designed to be complementary to the streetscape in form, detail and use of materials.

RS4.5 Fences

Painted timber pickets or wrought iron are recommended as materials for new fences, to a maximum of 900mm in height from ground level. However solid fences are permitted up to 1200mm in height, provided that any portion between 1200 to 1800mm above ground level is an open structure such as trellis, picket or wrought iron.

RS4.6 Commercial Buildings

The existing commercial buildings on the corner of Haven Road and Russell Street are at the entry to the Precinct and are important elements.

Any development on these sites shall take into account the special nature of the Precinct and be designed in such a way as to enhance, complement and be sympathetic to the existing streetscape:

- a) the form and scale of the new work shall be in keeping with the streetscape. The buildings shall not be more than two storey;
- b) aluminium window joinery may be used but the proportions must be in keeping with the Precinct, using details to create similar proportion, depth and level of detail;
- c) the addition of verandahs is encouraged;
- d) roof lines should follow the form of existing houses; and
- e) the choice of colours and type and size of signs is very important. They must complement the Precinct.

Table of Listed Heritage Buildings (A or B)

Address	Group
6 Russell Street	A
8 Russell Street	A
10 Russell Street	B
11 Russell Street	-
12 Russell Street	B
14 Russell Street	B
15 Russell Street	-
16 Russell Street	B
18 Russell Street	B
20 Russell Street	A
20a Russell Street	-
21 Russell Street	B
23 Russell Street	-
25 Russell Street	-
26 Russell Street	-
27 Russell Street	B
28 Russell Street	B
29 Russell Street	B
30 Russell Street	-
31 Russell Street	B
33 Russell Street	-
34 Russell Street	-
35 Russell Street	-
37 Russell Street	B
39 Russell Street	-
17a Mt Pleasant Ave	-
1/39a Russell Street	-
2/39a Russell Street	-
41 Russell Street	A
43 Russell Street	-
44 Russell Street	-
45 Russell Street	B
47 Russell Street	-
49 Russell Street	-
51 Russell Street	-
52 Russell Street	-
53 Russell Street	-
213 Haven Road	-



planning applications

PA1 **Application of the Nelson Resource Management Plan**

The following activities are permitted (no resource consent is required):

Interior alterations to any building within the Heritage Precinct (unless otherwise specified in Appendix 1 Heritage Buildings, Places and Objects).

Exterior alterations to any part of a building visible from a street or public space within the Heritage Precinct, if:

- a) the work is redecoration, restoration or insignificant alteration of any existing fabric or detailing; and
- b) it is carried out to the same scale as the original, including window scale, and with materials similar to, or having the same appearance to those originally used.

The following activities require a resource consent application:

- a) all new buildings; and
- b) exterior alterations to any part of an existing building which is visible from a street or public space within the Heritage Precinct, if the work is not a permitted activity according to the definition above.

The consent application will be a Restricted Discretionary Activity. Such applications will be non-notified ie. considered without notification.

The Council's assessment of the application will be based on:

- i) compliance with the Design Guide for the Precinct.
- ii) any effects (both positive and adverse) on the heritage values of the entire Heritage Precinct.
- iii) any cumulative or precedent effects on the values of the Precinct.

Note that a resource consent application is also required for the removal of an unreinforced masonry chimney, a customer connection from a network utility, or a sustainability addition, where permitted standards are not met (refer to the Heritage Precinct rules in Chapter 7 of the Plan). A resource consent application is also required for any proposal to demolish or remove a house within the Precinct (see PA3 below).

PA2 **Consultation**

Early consultation with the Nelson City Council Planning Department is encouraged to resolve design issues prior to lodging a resource consent application. Consultation should begin at the commencement of design.

PA3 Demolition or removal of Buildings

The Nelson Resource Management Plan should be consulted if demolition or removal of any house in the Precinct is contemplated, whether or not it is a listed Heritage Building. Any application for consent to demolish or remove must satisfy the tests in the Plan.

In addition, any demolition or removal application must be accompanied by a resource consent application for the intended replacement building.

PA4 Supporting information required

Resource consent applications for any building development shall include:

- a) the street elevation of the building, extended to show the elevations of the buildings on either side.
- b) a written analysis of the manner in which the proposed development responds to the Design Guide and how it relates to the heritage values of the Precinct.