

Summary Annual Report 2022/23

Pūrongo ā Tau

For the financial year ending 30 June 2023

A copy of Council's full 2022/23 Annual Report is available from nelson.govt.nz



Mayor's foreword Kupu whakataki

The 2022/23 financial year was challenging for Nelson City Council, dominated by the recovery from the August 2022 extreme weather event. As a newly elected Mayor, I had to get up to speed quickly on the extent of the damage and the repairs required. About 1200 people were evacuated from their homes during the emergency and the heavy rain caused more than 550 landslides.

At the peak on 24 August 2022, there were 104 red and 82 yellow placards on homes. As of 16 October 2023, there were 10 red and 69 yellow – a reduction of more than 90% on red-stickered homes. Key infrastructure had to be fixed, such as the Maitai Dam raw water supply pipeline. Council has tried to build back better where possible to improve our resilience for future weather events. The closure of State Highway 6 to Marlborough triggered the need for a temporary air service to Blenheim and forestry road access for the isolated Kokorua community.

Despite some financial support from the Government, much of the cost of the huge recovery operation will fall on ratepayers. Net weather-related expenses totalled \$14.5 million in 2022/23, making up the bulk of a variance to budget of close to \$21.6 million for the year. Instead of a budgeted accounting surplus of \$6.9 million, we have an accounting deficit before revaluation of just over \$14.6 million.

Library services

Work is under way to strengthen the Elma Turner Library, which will extend its life. The Elma Turner Library was closed in June 2022 after it was discovered heavy ceiling tiles posed an earthquake risk and the ceiling grid itself in some areas was under 34% of the New Building Standard, meaning the library was earthquake prone. As work on the ceiling tiles progressed, buckling and splits in four trusses was discovered, requiring further strengthening work. The library has reopened in stages as the work has been completed and is expected to be fully reopened in early 2024.

eBus service

A highlight over the past year has been the build-up to the roll out of the new eBus service, which started on 1 August 2023. This extended bus service with a fleet of electric buses is the most important step to date in reducing Nelson's emissions. We've seen an increase in the number of journeys for September, which totalled 71,803, up from 67,944 in August. That August total was already a 68% increase on the number of journeys on the old NBus service.

Infrastructure renewal

Council continued its core work throughout the year, which includes the renewal of important infrastructure such as the Rutherford Street watermain, completed as part of a wider utilities upgrade. The bulk of the work on the Awatea Pump Station upgrade was also completed during the year, along with work on the Washington Valley stormwater upgrade project.

Housing and planning

A lack of affordable housing continues to be an issue in Nelson. Council has used its Housing Reserve and worked closely with community housing providers to get more homes built. There are no magic answers to this complex challenge but Council is keen to do its part.

To help cater for growth in the city and meet central government requirements, Council has suggested changes to its planning rules with proposed Plan Change 29. These are difficult issues and have caused contention between the need for intensification to meet housing needs and the effects on neighbourhoods of shading and loss of views throughout New Zealand.

New Chief Executive

The retirement in December 2022 of long-serving Chief Executive Pat Dougherty resulted in Council initiating the recruitment for a new CEO. We thank experienced local government executive Lindsay McKenzie for stepping into the role in the interim, between December 2022 and April 2023.

The Council welcomed Nigel Philpott to the CEO role in April 2023. Nigel's experience in senior public sector roles in Defence, Social Services and Industry Training, including as a successful CEO, puts him in a good position to lead Council staff for the next chapter in our 149-year history. The organisation faces financial and organisational challenges, compounded by significant government reforms. Nigel has settled well into role and is already making a positive difference to Council and the community.

Events

After the difficult years around the Covid-19 pandemic, it was wonderful to see thousands of people out enjoying some of Nelson's most popular events including the Santa Parade, Opera in the Park and Te Ramaroa. Council contracted and delivered 12 events or series of events over the year including Summer Movies al Fresco. It also partnered with community organisations to deliver popular activities such as the Multicultural Football Tournament, which was attended by more than 200 players and about 500 members of the community.

Highlights

Other highlights for the year included the completion of Te Pā Harakeke playground on the site of the old modeller's pond, the relining of the third pond in the beautiful Miyazu Gardens and more than 400 events and programmes run by Council in its libraries.

I expect another year of challenges and highlights ahead. My thanks to my fellow Elected Members, Council staff and members of the community who, like me, all want the best for Nelson.

Mil Smith

Nick Smith Mayor of Nelson: Te Koromatua o Whakatū

Statement of Compliance and Responsibility

The Financial Statements and Statement of Service Performance of the Council and group have been prepared in accordance with the requirements of the Local Government Act 2002 and the Local Government (Financial Reporting and Prudence) Regulations 2014, which include the requirement to comply with New Zealand generally accepted accounting practice (NZ GAAP). The Financial Statements and Statement of Service Performance have been prepared in accordance with Tier 1 PBE financial reporting standards, which have been applied consistently throughout the period, and comply with PBE financial reporting standards.

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Rohan O'Neill-Stevens Acting Mayor of Nelson City Council

Nigel Philpott Chief Executive

Welcome to our summary of the Annual Report 2022/23

Each year in June Council produces its Annual Plan, which outlines the activities that we will undertake during the following 12 months. At the end of the year we produce a second document, our Annual Report, which includes a detailed set of audited financial statements. The Annual Report presents the detail of how successful we were in meeting our goals for that year, what we did well and where we can improve. It also includes the income Council has generated, and how much money it spent.

This document is a summary of the Annual Report 2022/23. It gives a condensed overview of the key findings and provides a snapshot of Nelson City Council's performance, from 1 July 2022 to 30 June 2023.

You can read the full Annual Report at <u>http://www.nelson.govt.nz/council/plans-</u> strategies-policies/annual-reports/

Copies of the full Annual Report 2022/23 are also available at all Council libraries, and at the Customer Service Centre.

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Audit Report

AUDIT NEW ZEALAND Mana Arotake Aotearoa

Independent Auditor's Report

To the readers of the Nelson City Council and Group summary of the annual report for the year ended 30 June 2023

The summary of the annual report was derived from the annual report of the Nelson City Council (the City Council) and Group for the year ended 30 June 2023.

The summary of the annual report comprises the following information on pages 12 to 29:

- the summary of the statement of financial position as at 30 June 2023;
- the summaries of the statement of comprehensive revenue and expense, statement of changes in equity and statement of cash flows for the year ended 30 June 2023;
- the notes to the summary financial statements that include accounting policies and other explanatory information; and
- the summary key achievements and service performance.

Opinion

In our opinion:

- the summary of the annual report represents, fairly and consistently, the information regarding the major matters dealt with in the annual report; and
- the summary statements comply with PBE FRS 43, Summary Financial Statements.

Summary of the annual report

The summary of the annual report does not contain all the disclosures required by generally accepted accounting practice in New Zealand. Reading the summary of the annual report and the auditor's report thereon, therefore, is not a substitute for reading the full annual report and the auditor's report thereon.

The summary of the annual report does not reflect the effects of events that occurred subsequent to the date of our auditor's report on the full annual report.

The full annual report and our audit report thereon

We expressed an unmodified audit opinion on the information we audited in the full annual report for the year ended 30 June 2023 in our auditor's report dated 31 October 2023. Our auditor's report on the full annual report also includes emphasis of matter paragraphs drawing attention to the Government's water services reform programme and uncertainty over the Council's contribution to purchase properties affected by severe weather events.

The Water Services Entities Act 2022, as amended by the Water Services Entities Amendment Act 2023 on 23 August 2023 and the Water Services Legislation Act 2023 on 31 August 2023, establishes ten publicly owned water services entities to carry out responsibilities for the delivery of three waters services, and transfers related assets and liabilities currently controlled by local authorities. Water services entities' establishment dates are staggered, with all the water services entities becoming operational between 1 July 2024 and 1 July 2026.

Subsequent to 30 June 2023, the Council agreed to consult publicly on a cost-sharing arrangement with the Government that, if approved, will involve co-funding the costs of recovery from the August 2022 severe weather event. The financial impact of the cost-sharing arrangement is uncertain as details are being worked through and could be significant. This matter is disclosed on page 31 of the summary financial statements.

Council's responsibility for the summary of the annual report

The Council is responsible for preparing the summary of the annual report which includes preparing summary statements, in accordance with PBE FRS 43, *Summary Financial Statements*.

Auditor's responsibility

Our responsibility is to express an opinion on whether the summary of the annual report represents, fairly and consistently, the information regarding the major matters dealt with in the full annual report and whether the summary statements comply with PBE FRS 43, *Summary Financial Statements*.

Our opinion on the summary of the annual report is based on our procedures, which were carried out in accordance with the Auditor-General's Auditing Standards, which incorporate the Professional and Ethical Standards and the International Standards on Auditing (New Zealand) issued by the

New Zealand Auditing and Assurance Standards Board.

Other than in our capacity as auditor, we have no relationship with, or interests in the City Council.

John Mackey Audit New Zealand On behalf of the Auditor-General Christchurch, New Zealand 30 November 2023

Our achievements: Council highlights 2022/23

New Public Transport System

August 2023 saw the launch of 17 new electric buses to service the wider Nelson-Tasman region, with work to enable this project being completed throughout 2022/23. This service will provide more buses, more often, with a route now servicing the Nelson Airport. The electric buses are quiet and clean and will contribute to Nelson-Tasman reducing greenhouse gases associated with transport.

Saxton Creek Upgrade

The Saxton Creek upgrade project looks to improve how and where water flows during a major weather event. The project is planned over four phases with stage four progressing through 2022/23. The upgrade will mean that the area will be able to cater for a 1 in 100-year flood. This work has received \$7.5 million funding from Kānoa – Regional Economic Development and Investment Unit, which has allowed Council to bring the project forward, creating new jobs in the area.

Project Mahitahi

Led by Council, Project Mahitahi is a multi-partnership, long-term project to restore the Mahitahi/Maitai River's terrestrial ecosystems. This project has received funding from the Department of Conservation (DOC) and Ministry for the Environment Jobs for Nature programmes, allowing the project to continue through to June 2025. This project has employed over 60 people during the two-year period of DOC funding, resulting in over 100,000 native trees being planted, and strengthened relationships between all those involved in the project.

Bridge Street Linear Park

Council entered into a funding agreement with the Government in September 2022 after being successful with the 2021/22 application to the Infrastructure Acceleration Fund to enable the Bridge Street Linear Park project (Rutherford Street to Collingwood Street) to proceed. This project will transform Bridge Street into an active transport corridor and linear park, offering a high amenity street scape to enable city centre revitalisation outcomes. The funding includes the associated underground infrastructure, a flood gate and increased capacity of the Paru Paru Road wastewater treatment pump station.

Te Ramaroa

The city was lit up with the lights of Te Ramaroa festival in June and July 2023. The free community event brought together a collection of light installations spread throughout the city, created by a diverse range of local and national artists. The event provided a boost to the local economy, generating high numbers of visitors.

Te Pā Harakeke

In November 2023 Te Pā Harakeke was officially opened, welcoming Nelsonians to a new play area situated over the disestablished modeller's pond. This allowed for the remediation of contaminated land and accommodated a stormwater discharge system which is built to adjust to waters of the king tide. The Nelson Society of Modellers railway track remains in place for people to enjoy, and the park won the Healthy Park of the Year award at the Recreation Aotearoa Conference in 2023.

Recovery from the August 2022 Severe Weather Event

A state of emergency was declared in Nelson on 17 August 2022 after continuous heavy rain caused severe landslips and flooding in the region. The rain caused more than 550 landslips in Whakatū Nelson and around 1,200 people were evacuated from their homes.

Properties affected were assessed and placards were used to indicate if a home was considered useable (white placard), partly usable (yellow placard) or entry was prohibited (red placard). At the peak of the event, 24 August 2022, there were 104 red and 82 yellow placards on homes. As of October 2023 there were 10 red and 69 yellow placarded properties, which was an almost 90% reduction.

The recovery from this weather event required a lot of seen and unseen work, including major damage repairs and support to impacted residents. This includes:

- Maitai Dam raw water supply pipeline fully repaired.
- 98% of trails are now open to the public.
- The Nelson Tasman Mayoral Relief Fund paid out \$834,000 in grants to 249 households. These include Mayoral Relief Fund applicants, as well as those affected by the SH6 closure and Small Rural Fund (MPI) applicants.

Despite some financial support from Government and insurance, much of the cost of the recovery will fall on ratepayers. Instead of a budgeted accounting surplus of \$6.9 million, we have an accounting deficit before revaluations of just over \$14.6 million. This variance to budget of close to \$21.6 million for the year is, in bulk, due to the net weather-related expenses, which totalled \$14.5 million in 2022/23.

Further information on the event and recovery can be found here:

http://www.nelson.govt.nz/services/weather-event-august-2022/

Photographic updates of some of the recovery projects can be found here:

https://shape.nelson.govt.nz/recovering-august-2022-weather-event

The recovery from the August 2022 severe weather event and future resilience was also identified as an immediate focus area for the new Council that was sworn in on October 2022. Council's work programme will need to prioritise the repairs throughout the city and, where possible, build back in a way that makes the city's infrastructure more resilient to prepare for the impacts of our changing climate.

Partnerships with Māori and iwi Ko ngā waka hourua

Council and iwi are committed to working together

Council is committed to strengthening partnerships with the iwi and Māori of Whakatū and providing opportunities for Māori involvement in Council decision-making processes in a meaningful way. More information about how Council does this is included in the *Statement* on Fostering Māori Participation in Council Decision-making – Te Whakatītina i te Urunga o Ngāi Māori ki te Kaunihera in the Long Term Plan 2021–31.

During 2022/23, actions undertaken to maintain and enhance Māori involvement in the decision-making processes of Council included the following:

- Council hosted 10 partnership hui with iwi across governance, management and operational groups and tabled 67 papers for discussion and input from iwi.
- Te Parikaranga, Council's new iwi engagement platform was a finalist in the Local Government NZ Excellence Awards 2022; and the Annual Conference and International Conference 2022.
- Taonga Tuku Iho, Heritage Strategy 2022-2032 was unanimously supported by the Council on 27 September 2022 with full endorsement from the eight iwi of Te Tauihu.
- Council developed He Tātai Whetū, the Whakatū Nelson Arts and Creativity Strategy in 2022/23, to set a vision for how the community can work together to unlock Nelson's creative potential.
- Te Kāhui Whiria (Māori Partnerships Team) and Council Kaumātua provided cultural support, leadership and guidance for a variety of events.

You can read about all the ways Council is working with iwi and Māori in the full 2022/23 Annual Report.

Our activities: Key achievements and service performance Ko tō mātou mahi

Council has eleven activities:

Transport – Te ikiiki	13
Water Supply – Te Ratonga Wai	14
Wastewater – Te Para Wai	15
Stormwater – Te Wai Āwhā	16
Flood Protection – Te Ārai Waipuke	17
Solid Waste – Ngā Para Totoka	18
Environment – Te Taiao	19
Social – Te Pāpori	20
Parks and Active Recreation – Ngā Papa Rēhia me ngā Mahi Rēhia	21
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For more information please refer to the full Annual Report 2022/23.

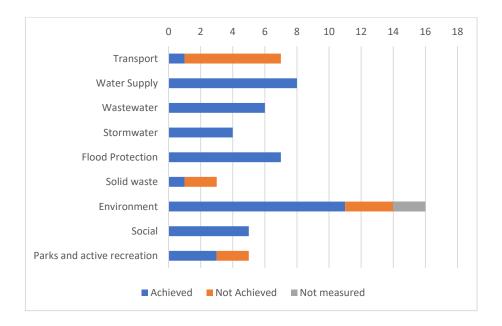
Performance measures

Inenga mahi

Council measures its performance each year using indicators that are set through the Long Term Plan. The results present us with a high-level view of the organisation's performance.

Council has successfully achieved 77.6% of the performance measures set as targets for the 2022/23 financial year. Detailed information on the targets and their revision in the Long Term Plan 2021-2031 is included in the full Annual Report 2022/23.

The chart below summarises the results by activity area:



Transport Te ikiiki

ABOUT COUNCIL'S TRANSPORT ACTIVITIES

Council provides transport infrastructure for the Nelson region, including the roads and paths used for driving, parking, cycling, and walking. The services we provide relating to transport include road safety, traffic and parking control, street cleaning, and public transport.

Nelson's transport system integrates with plans for housing intensification and City Centre living so that more people can walk or cycle to get around.

HIGHLIGHTS FOR 2022/23

In 2022/23 there were 6.722 km of roads resurfaced/resealed, 96 metres of footpaths renewed and 66 new streetlights installed.

Stage one of the Railway Reserve Lighting Project was completed, continuing work to make the Railway Reserve more accessible and a safe route for pedestrians and cyclists. Stage two will include lighting the reserve to Saxton Road. A raised pedestrian table connecting the reserve has also been completed across Songer Street in Stoke. A 51% subsidy from Waka Kotahi has been used to complete stage one, and funding for stage two will be a mixture of Council, Waka Kotahi and Better Off Funding. Waka Kotahi also awarded funding to continue the Streets for People Project connecting the Railway Reserve to Waimea Road.

The new Parking Strategy for Nelson was approved by Council on 25 August 2022, along with the Parking and Vehicle Control Bylaw which will come into effect on 3 November 2023.

E Tū Whakatū - Nelson's Active Travel Strategy 2022 – 2032 was also adopted at the 22 September 2022 Council meeting. It is part of a suite of transport and planning strategies that aim to support the zero carbon emissions by 2050 target. This aligns with the introduction of the wider region's new bus service with the launch of 17 new electric buses. The service will provide more buses, more often with the fleet operating on a half hour timetable on all urban routes around Nelson and Richmond. The electric buses are quiet and clean and will contribute to Nelson-Tasman reducing greenhouse gases associated with transport.

	Budgeted for 2022/23 (\$ million)	Actual spend for 2022/23 (\$ million)
Capital expenditure	9.0	9.9
Operating expenditure	14.1	22.9

Water supply Te Ratonga Wai

ABOUT COUNCIL'S WATER SUPPLY ACTIVITIES

Council supplies high quality potable water to households and businesses through a piped network.

The water supply system includes dams and weirs on the Maitai and Roding Rivers, the water treatment plant, and the network of pipes, pump stations and storage reservoirs throughout the city. Water use is metered to ensure it is used efficiently and costs are shared fairly between users.

HIGHLIGHTS FOR 2022/23

A key focus of Council and Council staff has been on the recovery from the August 2022 severe weather event, particularly the repair of the Maitai raw water pipeline (a key lifeline asset). This included the construction of retaining walls to protect the water treatment plant and major supply trunk mains across the city.

Watermain renewals were completed in parts of Garin Heights, Bolt Road, Grenville Terrace, Hill Street North and Arapiki Road. These renewals continue the long-term programme to replace aging asbestos cement mains across the city that were installed in the 1950's. The Rutherford Street watermain renewal project was also completed.

The Maitai Dam aeration project continued throughout 2022/23. This project will address the seasonal variation in oxygen content over the depth of the dam reservoir. A new 2500m3 Atawhai reservoir site and connecting trunk mains across private property has also been agreed in principle with four property owners.

	Budgeted for 2022/23 (\$ million)	Actual spend for 2022/23 (\$ million)
Capital expenditure	6.6	5.4
Operating expenditure	8.5	11.5

Wastewater Te Para Wai

ABOUT COUNCIL'S WASTEWATER ACTIVITIES

Council collects, treats and disposes of wastewater. It operates and maintains a network of pipes and pump stations across the city that carry wastewater from Stoke and Tāhunanui for treatment at the regional Bell Island Wastewater Treatment Plant, and from the rest of the city to the Nelson Wastewater Treatment Plant near Wakapuaka.

HIGHLIGHTS FOR 2022/23

A key focus of Council and Council staff has been on the recovery from the August 2022 severe weather event and the remediation of the damage to the wastewater reticulation in Devenish Place and Brook Street. This work has been completed and the network returned to full operation. Some smaller repairs to other areas of the network will be undertaken over the next 1-2 years.

Washington Valley and Rutherford Street sewer main renewals were completed as part of two wider multi-utilities upgrades. These multi-utility upgrades significantly reduce cost and involve less long-term disruption to the city. Sewer mains were also renewed in sections of Collingwood Street and Wolfe Street, enabling Council to replace older earthenware pipes with more durable products. An added benefit is the reduction of ground water infiltration into the network.

Work on the Awatea Pump Station upgrade continued, and the project to upgrade the Atawhai Rising Main developed to the feasibility stage. Work also continued on renewing the resource consent for the Nelson Wastewater Treatment Plant, with a new application expected to be lodged in 2023/24, well ahead of its expiry in December 2024.

	Budgeted for 2022/23 (\$ million)	Actual spend for 2022/23 (\$ million)
Capital expenditure	13.0	15.7
Operating expenditure	9.1	11.8

Stormwater Te Wai Āwhā

ABOUT COUNCIL'S STORMWATER ACTIVITIES

The stormwater network includes pipes, open channels and overland flow paths that carry stormwater to streams and rivers, and the sea. The stormwater system also includes two pump stations and 20 detention systems.

In many parts of the city a fully reticulated system is not provided. In these areas individual properties discharge stormwater to on-site soakage or to roads as part of the primary drainage system.

Stormwater management is important to prevent ponding in low-lying areas, which has the potential to be harmful to people and to cause damage to buildings, property and the environment.

HIGHLIGHTS FOR 2022/23

Recovery works from the August 2022 storm event have been a large part of the works undertaken in 2022/23. Multiple stormwater intakes and blocked pipes have had to be cleared and repaired across the city. This work is expected to continue for the next four years.

Two major upgrades have been completed in the city, the Washington Valley stormwater upgrade project and the Little-Go Stream stormwater upgrade. Both of these projects will improve water, wastewater and stormwater services in the area. Airlie Street and Wastney Terrace stormwater upgrades also began, and both are expected to be completed in 2023/24.

	Budgeted for 2022/23 (\$ million)	Actual spend for 2022/23 (\$ million)
Capital expenditure	8.5	14.0
Operating expenditure	2.7	5.1

Flood protection Te Ārai Waipuke

ABOUT COUNCIL'S FLOOD PROTECTION ACTIVITIES

Council flood protection works include physical upgrades to rivers and streams to increase the volume of flood water they can carry, increasing the size of culverts, and removing accumulated gravel where flow capacity is reduced.

Council also undertakes flood modelling and land use planning to identify and manage the risks associated with flooding from rivers and streams during heavy rainfall events. A new component of the flood protection activity is the assessment of, and response to coastal hazards including inundation from storm surge, coastal erosion and sea level rise.

HIGHLIGHTS FOR 2022/23

A key focus of Council and Council staff has been on gravel removal and bank reinstatement on many of the streams and rivers in the city in the aftermath of the August 2022 severe weather event. All urban and rural streams were also assessed for slip damage and prioritised in order of need. These repair works will continue over the next four years.

Work on the Saxton Creek Flood Protection Upgrade (stage four) is progressing, with work continuing on the section from Main Road Stoke through to State Highway 6. The upgrade will mean that the area will be able to cater for a 1 in 100 year flood. This work has received \$7.5 million of funding from Kānoa – Regional Economic Development and Investment Unit, supporting local economies and their social wellbeing following the impact of COVID 19. This funding helped bring the project forward, with new jobs being created, and will help to reduce the environmental, economic and social damage caused by flooding.

	Budgeted for 2022/23 (\$ million)	Actual spend for 2022/23 (\$ million)
Capital expenditure	11.2	11.6
Operating expenditure	2.0	4.5

Solid Waste Ngā Para Totoka

ABOUT COUNCIL'S SOLID WASTE ACTIVITIES

Council's solid waste activities are focused on reducing or avoiding the creation of waste, as well as waste management and diversion of waste from landfill. These activities help protect the environment and reduce the region's greenhouse gas emissions.

The local municipal landfills at York Valley and Eves Valley are managed by the Nelson Tasman Regional Landfill Business Unit, on behalf of the Nelson City and Tasman District Councils.

Funding is independent of residential rates and comes from income from landfill gate fees and central government levies.

HIGHLIGHTS FOR 2022/23

Ensuring continuity of services and support to residents was a priority after the August 2022 severe weather event. A range of additional services and resources were provided in the response and recovery to the flood such as providing solutions for flood contaminated waste, focused access to waste disposal at the Nelson Waste Recovery Centre (NWRC), and the collection of synthetic refrigerants that were damaged in the event.

The NWRC has continued to reduce the amount of refuse going to landfill. Volumes of recycling and diversion of green waste to composting is also increasing. Following a successful funding application to the Ministry for the Environment, construction commenced to expand the NWRC to include a construction and deconstruction reuse facility. Once operational (in 2023/24), this facility will further divert reusable materials from landfill.

The solar powered compacting street litter bins in operation in the central business district have resulted in a 70% reduction in CBD collections. Additionally, the bins are serviced by Nelson's first electric collection vehicle, resulting in reduced noise and traffic disruptions and a reduction in greenhouse gas emissions.

2022/23 was a successful year for the Nelson Tasman Regional Landfill Business Unit with the finalisation of the purchase of the landfill gas boiler located at the Nelson Hospital, and successfully reducing the landfill emissions by the maximum amount (>90%) as measured using the NZ Emission Trading System regulations.

	Budgeted for 2022/23 (\$ million)	Actual spend for 2022/23 (\$ million)
Capital expenditure	1.2	4.2
Operating expenditure	12.0	12.2

Environment Te Taiao

ABOUT COUNCIL'S ENVIRONMENT ACTIVITIES

Council has both regional council and territorial authority responsibilities in relation to environmental management. This means Council considers all aspects of the environment, such as air, freshwater, marine and coastal environments, biodiversity and biosecurity and land management, as well as the built environment, urban development and regional growth.

Council's environmental responsibilities are important for a healthy and protected environment (both natural and built environment) in Whakatū Nelson and for community and economic wellbeing into the future.

HIGHLIGHTS FOR 2022/23

Project Mahitahi, the multi-partnership, long-term project to restore the Mahitahi/Maitai River's terrestrial ecosystems, successfully received Jobs for Nature funding from the Ministry for the Environment enabling the project to continue through to June 2025. The project has employed approximately 60 people through its previous funding and planted more than 100,000 native plants along the river. The achievements of the project have strengthened relationships between Council, iwi, and the community, and Ngāti Koata, Ngāti Rarua, Te Ātiawa o Te Waka-a-Māui and Ngāti Kuia are now all represented on the Governance Group, alongside DOC and Council.

The Integrated Catchments team was established in February 2023 to support the implementation of the Government's Essential Freshwater Package. Funding has been provided by the Ministry for the Environment for an additional two staff members for three years to support this work. The team will be focusing on regulatory requirements and non-regulatory actions to improve water quality in the region.

The Council was successful in its application to the Government's Infrastructure Acceleration Fund in 2021/22 to fund the Bridge Street Linear Park project and entered into a funding agreement on September 2022. This project will transform Bridge Street into an active transport corridor and linear park, offering a high amenity street scape to leverage housing, active transport and city centre revitalisation outcomes. Design of this project will be underway in 2023/24.

Council continued work on a major housing plan, Plan Change 29, that was notified in August 2023.

	Budgeted for 2022/23 (\$ million)	Actual spend for 2022/23 (\$ million)
Capital expenditure	2.2	1.1
Operating expenditure	21.4	20.4

Social Te Pāpori

ABOUT COUNCIL'S SOCIAL ACTIVITIES

Council's social activities include the provision of social, cultural, arts and heritage facilities such as Founders Heritage Park, campgrounds, cemeteries (operational and historic) and our libraries and public toilets, as well as events such as the Arts Festival, kapa haka and Te Ramaroa (Light Nelson).

Council also invests in and supports the following community facilities: Theatre Royal, Tasman Bays Heritage Trust (Nelson Museum), Suter Art Gallery and the Nelson Centre of Musical Arts.

Community development is funded to provide social services and support to the community, including through grants to community groups. This activity helps the most vulnerable in our community, and contributes to making Nelson an attractive and vibrant city.

HIGHLIGHTS FOR 2022/23

Council held several successful events in the 2022/23 year such as the Opera in the Park and Te Ramaroa. Both events were well attended and brought much needed boosts to the local economy. Smaller community events were held such as Summer Movies al Fresco and Music Mix. Partnerships with community groups and organisations for these events allowed for a greater diversity of events, attendees and performances.

An estimated 8,000 – 10,000 people attended the Nelson Santa Parade. Council supports the Nelson Santa Parade Trust with an annual grant of \$16,000, and for this year, an extra \$20,000 to support the Nelson Santa Parade Trust's investment into increasing the sustainability of the parade.

In May 2023 the Council partnered with Tasman District Council, the Department of Internal Affairs and the Rātā Foundation to deliver two community funding workshops. These workshops aimed to support community and not-for-profit organisations to develop sustainable funding approaches. Over 200 community organisations attended the workshops.

In 2022/23, Nelson's Public Libraries demonstrated the vital role it plays within the community, particularly after the closure of the Elma Turner Library in June 2022 after an inspection found that ceiling tiles in parts of the library could pose a risk if dislodged during an earthquake. Due to strengthening work carried out on part of the library building, some areas were able to reopen to the public in July, and a 'pop-up' library was able to be opened within the Elma Turner Library in January 2023. Despite the challenges, over 400 events and programmes were run by the Council in its libraries during the year, the Stoke and Nightingale Libraries had increased usage, there were a total of 1,784 new memberships, and 557,866 items issued. During the recent local elections and the 2023 Census our libraries also demonstrated their role as a safe and neutral space for the public, as it was a place voting papers could be dropped off and library staff ran sessions for the public to assist with completing Census forms.

	Budgeted for 2022/23 (\$ million)	Actual spend for 2022/23 (\$ million)
Capital expenditure	8.0	2.8
Operating expenditure	16.0	17.6

Parks and Active Recreation Ngā Papa Rēhia me ngā Mahi Rēhia

ABOUT COUNCIL'S PARKS AND ACTIVE RECREATION ACTIVITIES

Council manages approximately 11,250 hectares of parks and reserves for the city, which includes over 10,000 hectares of conservation reserve.

Council provides recreation opportunities through sporting assets such as Saxton Field (jointly managed with Tasman District Council), and more natural environments such as the Maitai Esplanade Reserve. Council also supports a range of international and national sporting and entertainment events hosted in Nelson.

HIGHLIGHTS FOR 2022/23

The August 2022 weather event created considerable damage to the parks and reserves network, including over 200 slips which damaged tracks and affected private property. A significant number of bridges were damaged including both of those that span the Matai River at the Waahi Taakaro Golf Course/Maitai Hub. A vast majority of the tracks have now been reopened and work is underway to reinstate other features that were damaged. The weather event has also resulted in a number of projects and work programmes being deferred from 2022/23. Many repairs in the Maitai Valley from the August event were redamaged in the May 2023 event.

Along with Te Pa Harakeke, the Council completed the pond relining remediation project at the Miyazu Gardens. The Gardens are built on a historic landfill site which over time has settled, resulting in the pond bases cracking. This project's completion was marked by a June 2023 walkover with members of the Miyazu Sister City Group.

The Grove Street Reserve was extended after Council purchased the property fronting the reserve and removed the house to extend the space. This has provided a safer and more accessible reserve and also includes an interpretation board which provides information on the Italian community that established in The Wood, and who pioneered the tomato growing industry in Nelson.

The Marina Masterplan was approved by Council on 29 September 2022. This plan will shape the future of the marina precinct, with a strong emphasis on attracting the public to enjoy the precinct. Council also approved the formation of a Management Council Controlled Organisation that will be responsible for the day to day running of Nelson Marina and will deliver on the Marina Masterplan on behalf of Council.

	Budgeted for 2022/23 (\$ million)	Actual spend for 2022/23 (\$ million)
Capital expenditure	7.8	6.9
Operating expenditure	15.6	23.7

Economic Te Ohaoha

ABOUT COUNCIL'S ECONOMIC ACTIVITIES

Council's main economic development activity is delivered through the Nelson Regional Development Agency (NRDA). The focus for the first three years of the Long Term Plan 2021–2031 is the regeneration and recovery of our local economy from the effects of COVID-19.

Council also fosters economic development in Nelson and support to local businesses through the provision of city infrastructure and by funding Uniquely Nelson, Businesses for Climate Action, and the Nelson Tasman Business Trust.

HIGHLIGHTS FOR 2022/23

The Nelson Tasman Regeneration Plan 2021-2031 (Project Kōkiri 2.0) is a ten-year outlook plan, originally established as a response to the impacts of COVID-19 and then extended as an ongoing collaboration on how the region can further build a stronger economy. In 2022/23 Council endorsed the final version of the plan and the NRDA continued to lead the oversight and delivery of this work. This included running the Kōkiri Forum, bringing together Nelson City Council, Tasman District Council, the Nelson Tasman Chamber of Commerce, iwi, Multicultural Nelson Tasman, tertiary education providers and relevant regionally based public agencies.

The NRDA was a founding partner of Moananui, providing seed funding and collaborating with the blue economy sector. It also helped to present a business case to Government to support the establishment of the regional blue economy cluster. This work secured \$500,000 of funding across two years from the Ministry of Primary Industries, to support the formal establishment and ongoing development of the cluster.

The NRDA supported 413 businesses in 2022/23, and an additional 70 companies were supported on an ad-hoc basis through the Regional Business Partner Programme. It also provided specific support to businesses following the August 2022 severe weather event.

Council supports a range of economic and community events through the Nelson Events Fund, and in 2022/23 the estimated return on these investments was an average of 32:1, exceeding the Nelson Events Strategy target of >20:1.

	Budgeted for 2022/23 (\$ million)	Actual spend for 2022/23 (\$ million)
Capital expenditure	0	0
Operating expenditure	2.8	2.7

Corporate Te Rangapū

ABOUT COUNCIL'S CORPORATE ACTIVITIES

Council's corporate activities include finance, administration, information technology and civil defence emergency management. Corporate activities also include organising the three yearly Council elections.

Council manages a small portfolio of properties and co-owns the Port Company and several Council Controlled Trading Organisations and Council Controlled Organisations.

HIGHLIGHTS FOR 2022/23

The severe weather event of August 2022 caused flooding and multiple landslides in the Nelson Tasman area, which resulted in hundreds of home evacuations. During this time, the Nelson Tasman Emergency Operations Centre worked to ensure safety, respond to the needs of the community, support welfare and get residents back into their homes where it was safe to do so.

The Nelson Tasman Emergency Management Office and Response Team were awarded with a Certificate of Appreciation in recognition of their assistance and response to the North Island Severe Weather Events in early 2023.

The final stage of the Millers Acre re-cladding project to improve the weather tightness of the building was completed in June 2023.

In September 2022 the decision was made to place the Civic House refurbishment project for staff accommodation on hold and the Civic House Taskforce (Te Roopū Te Whare Kaunihera) was formed to consider items relevant to the redevelopment of Council staff accommodation. This Taskforce will work with Council staff to develop a new business case for the long term strategic consideration of staff accommodation.

Strategic property purchases were also made by Council with the purchase of 25-27 Bridge Street and 41 Halifax Street. The Bridge Street purchase will allow for a short term bus hub while plans are developed for a new bus hub at Millers Acre. It will then remain as a strategically important property for the development of the Bridge Street Linear Park.

	Budgeted for 2022/23 (\$ million)	Actual spend for 2022/23 (\$ million)
Capital expenditure	40.0	3.1*
Operating expenditure	17.6	20.9

These figures are approximate. See the full Annual Report for details.

*If the realisation of realisation of investments and reserves were included, this figure would be reduced by \$22.6m.

Financial Overview Tirohanga Ahumoni

Council is required under the provisions of the Local Government Act 2002 (section 101) to manage its revenues, expenses, assets, liabilities, investments and general dealings prudently and in a manner that promotes the current and future interests of its community.

Council must ensure that each year's projected operating revenues are set at a level sufficient to meet that year's projected operating expenses (break-even). This Annual Report shows that Council recorded a net deficit before revaluations (for the year ended 30 June 2023) of \$14.6 million, which was \$21.6 million less than budget. Net August 2022 weather-related expenses amounted to \$14.5 million (including abandoned assets), which is the majority of the variance to budget. An explanation of this variance can be found in note 40 to the Accounts section.

The deficit was \$14.6 million in the 2022/23 financial year, while in the 2021/22 financial year there was a \$23.5 million surplus. It should be noted that the word 'surplus' is an accounting term, and it is different from rating surplus. The accounting surplus includes capital items such as road subsidies and grants relating to capital projects, revaluation and vested assets which are required to be treated as revenue for accounting purposes.

As of 30 June 2023, Council's borrowings, net of deposits and cash, were \$168.8 million, compared to the budget of \$161.0 million. This variance is mainly due to the August 2022 weather related expenditure, which is offset by Capital Expenditure not reaching the full programme.

The Government passed legislation to give effect to its water services reforms before dissolution of Parliament on 31 August 2023. The legislative changes mean there will now be 10 public water entities, with Council in the Te Tauihu/Nelson-Tasman-Marlborough entity. Every council is now represented on the Water Services Entity regional representative group (together with an equal number of mana whenua representatives). The deadline for getting all the new water entities up and running has been delayed from 1 July 2024 to 1 July 2026. Nelson City, Tasman District and Marlborough District Councils have begun discussions to establish the most appropriate form for the proposed entity. The future of the reforms is uncertain given the change in government. Until the water services entity is established, the transfer of assets, liabilities and other matters remains uncertain.

This full Annual Report 2022/23 was prepared in accordance with generally accepted accounting practice in New Zealand (NZ GAAP) and complied with International Public Sector Accounting Standards, and other applicable financial reporting standards, as appropriate for public benefit entities.

The financial statements have been prepared on a historical cost basis, modified by the revaluation of land, certain infrastructural assets, investment property and biological assets. The financial statements are presented in New Zealand dollars and all values are rounded to the nearest thousand dollars (\$000). The functional currency of Nelson City Council is New Zealand dollars.

The financial statements of Nelson City Council are for the year ended 30 June 2023. The financial statements were authorised for issue by Council on 31 October 2023.

A copy of the full Annual Report 2022/23 is available online at nelson.govt.nz, from all Council libraries, and from the Customer Service Centre.

Financial Statements

Nelson City Council's full financial statements have been prepared in accordance with Tier 1 PBE standards. The summary financial statements do not include all the disclosures provided in the full financial statements and cannot be expected to provide as complete an understanding as provided by the full financial statements. The summary financial statements comply with PBE Standards as they relate to summary financial statements.

Summary of Financial Performance for the year ended 30 June 2023

It is noted that the Nelson City Council Group consists of Nelson City Council, its subsidiaries – Nelmac Ltd, the Nelson Civic Trust, the Bishop Suter Trust and the Nelson Regional Development Agency – and joint operations and joint ventures.

SUMMARY OF STATEMENT OF COMPREHENSIVE REVENUE AND EXPENSE For the year ended 30 June 2023

			Council	Group		
		Actual	Budget	Actual	Actual	Actual
\$NZ000's	Note	2023	2023	2022	2023	2022
Total operating revenue		164,232	151,286	162,175	179,036	175,904
Total operating expenditure*		(178,873)	(144,373)	(138,645)	(196,224)	(155,173)
Share of joint operation's surplus	25	-	-	-	5,510	6,892
Surplus before tax		(14,641)	6,913	23,530	(11,678)	27,623
Income tax expense	10	-	-	-	(215)	(103)
Net surplus		(14,641)	6,913	23,530	(11,893)	27,520
Land and Infrastructure revaluations	19,31	165,272	30,554	251,063	165,272	252,028
Share of subsidiaries revaluations	25	-	-	-	(824)	3,944
Total other comprehensive revenue		165,272	30,554	251,063	164,448	255,972
Total comprehensive revenue		150,631	37,467	274,593	152,555	283,492
*includes finance costs of	9	7,026	4,964	3,851	7,334	3,989

SUMMARY OF CHANGES IN EQUITY

For the year ended 30 June 2023

			Council	Group		
		Actual	Budget	Actual	Actual	Actual
\$NZ000's	Note	2023	2023	2022	2023	2022
Balance at 1 July		2,001,857	1,777,155	1,727,264	2,182,704	1,899,212
Total comprehensive revenue		150,631	37,467	274,593	152,555	283,492
Equity at 30 June	31	2,152,488	1,814,622	2,001,857	2,335,259	2,182,704

SUMMARY OF STATEMENT OF FINANCIAL POSITION As at 30 June 2023

			Council	Group		
		Actual	Budget	Actual	Actual	Actual
\$NZ000's	Note	2023	2023	2022	2023	2022
ASSETS						
Total current assets		42,453	35,016	62,519	51,054	71,448
Total non-current assets		2,341,333	1,989,407	2,129,944	2,552,365	2,309,112
Total assets		2,383,786	2,024,423	2,192,463	2,573,419	2,380,560
LIABILITIES						
Total current liabilities		44,853	56,345	57,478	52,155	61,498
Total non-current liabilities		186,444	153,456	133,128	186,004	136,358
Total liabilities		231,297	209,801	190,606	238,159	197,856
Total net assets		2,152,488	1,814,622	2,001,857	2,335,259	2,182,704
EQUITY						
Accumulated funds	31	449,821	452,023	462,485	507,191	517,107
Reserves	31	1,702,667	1,362,599	1,539,372	1,828,068	1,665,597
Total equity		2,152,488	1,814,622	2,001,857	2,335,259	2,182,704

SUMMARY OF STATEMENT OF CASH FLOWS For the Year Ended 30 June 2023

		Council			Group	
		Actual	Budget	Actual	Actual	Actual
\$NZ000's	Note	2023	2023	2022	2023	2022
Net cash flow from operating activities	32	24,223	31,276	29,290	26,585	30,652
Net cash flow from investing activities		(57,792)	(69,493)	(80,975)	(60,228)	(83,368)
Net cash flow from financing activities		35,000	37,701	44,900	33,864	46,336
Net (decrease)/increase in cash, cash equivalents, and bank overdrafts		1,431	(516)	(6,785)	221	(6,380)
Represented by						
Cash, cash equivalents, and bank overdrafts at the beginning of the year		11,101	11,586	17,886	13,949	20,327
Cash, cash equivalents, and bank overdrafts at the end of the year	12	12,532	11,070	11,101	14,170	13,947

SUMMARY OF COMMITMENTS AND CONTINGENCIES

As at Year Ended 30 June 2023

	Cour	cil	Group	
	Actual	Actual	Actual	Actual
\$NZ000's	2023	2022	2023	2022
Commitments under:				
Capital contracts	13,405	40,455	16,026	41,805
Operating leases as lessor	12,561	10,839	37,683	36,061
Operating leases as lessee	1,105	874	3,029	1,911
Contingent Assets and Liabilities:				
No quantifiable contingent assets or liabilities				

Events occurring after the balance date

Council:

There have been no significant events after the balance sheet date that materially impact Nelson City Council's financial position or viability as a going concern.

Group:

There have been no significant events after the balance sheet date that materially impact the Group's financial position.

Holding Company

Infrastructure Holdings Limited ("IHL") was established in January 2023 to hold Nelson City Council (NCC) and Tasman District Council's (TDC's) share equity interests in Port Nelson Limited (PNL) and Nelson Airport Limited (NAL). IHL owing 100% of the equity interest in PNL and NAL enable the entities to access New Zealand LGFA funding for current and future funding requirements.

On 1 July 2023 TDC and NCC signed an unconditional Sale and Purchase agreement to transfer their respective shareholdings in PNL and NAL to IHL, in return for IHL issuing share equity to NCC and TDC.

Purchase of Land and Buildings

Nelson City Council has acquired land for \$2,925,000 at 25-27 Bridge Street which settled on 1 July 2023. A deposit of \$292,500 has been paid which is sitting in Work in Progress (WIP) as at 30 June 2023.

Nelson Floods

In August 2022, following the extreme weather event, a state of emergency was declared in Nelson due to areas of widespread flooding. This caused major damage to Council infrastructure in the Nelson and surrounding areas. The recovery is still on-going.

On 31 August 2023, following requests from Mayor Nick Smith, central government wrote to Council offering a cost-sharing package to support the recovery work from the August 2022 extreme weather event to the value of \$12.3 million. This is broken down as follows:

- Central government has offered up to \$6 million as a 50 percent contribution to Nelson City Council to support the purchase of up to 14 "red stickered" properties where the landslide risk is too high for those property owners to return to their homes and the cost to mitigate is prohibitive. Council has agreed to publicly consult on the buyback offer of affected properties. Nelson City Council will be responsible for any costs over and above the respective 50 percent contributions.
- Central government has offered an investment of up to \$6 million as a 50 percent contribution to the cost to remediate 18 landslips originating on Council land affecting residential areas in Nelson.
- Central government has committed to a lump sum payment of \$300,000 (being \$30,000 per year over 10 years) to the ongoing monitoring of the Tahunanui slump using equipment installed by EQC as part of their wall in relation to the August 2022 weather event.

Risk Pool

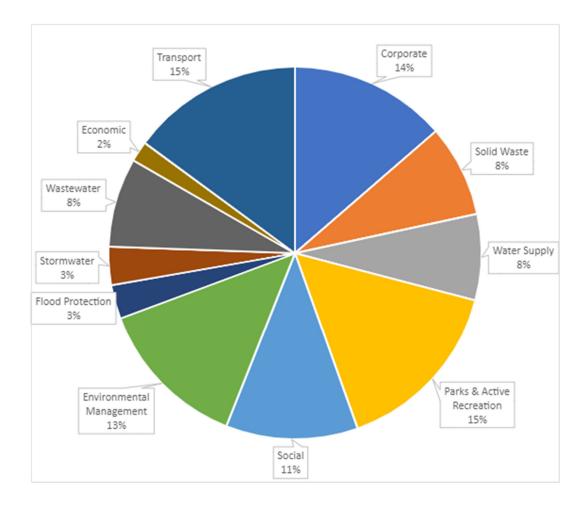
Nelson City Council was previously a member of the New Zealand Mutual Liability Riskpool scheme ('Riskpool'). The Scheme is in wind down, however the Council has an ongoing obligation to contribute to the scheme should a call be made in respect of any historical claims (to the extent those claims are not covered by reinsurance), and to fund the ongoing operation of the scheme. The likelihood of any call in respect of historical claims diminishes with each year as limitation periods expire. However, as a result of the Supreme Court decision on 1 August 2023 in Napier City Council v Local Government Mutual Funds Trustee Limited, it has been clarified that Riskpool has a liability for that member's claim in relation to non-weathertight defects (in a mixed claim involving both weathertight and non-weathertight defects). Riskpool has advised that it is working through the implications of the Supreme Court decision. At this point any potential liability is unable to be quantified.

Borrowings

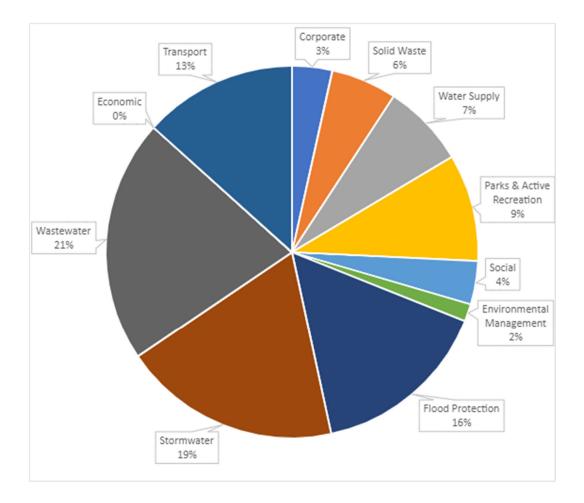
Since 30 June 2023, Nelson City Council have borrowed a further \$40.0 million.

Expenditure Summary

How your rates dollar was spent:



Council's capital expenditure:



Performance of Council Controlled Organisations

Hinonga Kaunihera

Council reports on the performance of Council Controlled Organisations are available in the full Annual Report, including details on Port Nelson, Nelmac, Nelson Airport, Nelson Regional Development Agency, Tasman Bays Heritage Trust, and The Bishop Suter Trust. Further information is available for each Council Controlled Organisation in their respective Annual Reports.

In September 2022, Council resolved to establish a holding company, named Infrastructure Holdings Limited ("IHL"), to hold the Nelson City Council and Tasman District Council shareholdings (the "shareholders") in Port Nelson and Nelson Airport (the "subsidiaries").

IHL's primary purpose will be to operate as a treasury vehicle to access cheaper core debt to on-lend to its subsidiaries. IHL will join the Local Government Funding Agency ("LGFA") borrowing programme as a Council-Controlled Trading Organisation. This will deliver savings in financing costs, as the subsidiaries currently have ordinary borrowings with the bank.

Contact Us Whakapā Mai

Visit: Civic House, 110 Trafalgar Street, Nelson

Post: PO Box 645, Nelson, 7040

Email: <u>enquiry@ncc.govt.nz</u>

Phone: 03 546 0200

Online at nelson.govt.nz

Council Customer Service Centre

Open from 8:30am to 5:00pm weekdays (9:00am on Wednesdays) in Civic House, corner Halifax and Trafalgar Streets.

For a copy of the full Annual Report 2022/23

A copy of the full Annual Report 2022/23 is available online at nelson.govt.nz, and for viewing at all Council libraries, and from the Customer Service Centre.

Correspondence

Written correspondence to Council should be addressed to the Chief Executive, PO Box 645, Nelson, 7040. Emails should be sent to <u>enquiry@ncc.govt.nz</u>

Attend a Council meeting

Council meetings are advertised in 'Our Nelson'. Members of the public are welcome to attend meetings of Council and its Standing and Special Committees. You could be asked to leave a meeting if Council needs to discuss a confidential topic. To do that, Council would pass a resolution to that effect, under the Local Government Official Information and Meetings Act 1987. Council meetings are also streamed live on Council's YouTube channel: youtube.com/user/NelsonCouncil

Public forums

There is currently a public forum at the beginning of most ordinary Council and Committee meetings where up to 30 minutes will be available for members of the public to speak to Council. (Note that five minutes is the time limit given to an individual speaker). You need to book a time before the meeting by contacting a Council Governance Adviser on 546 0200.

Petitions

The presentation of a petition to Council or its Standing Committees must also conform to certain rules. Petitions need to be provided to the Chief Executive at least five working days before the meeting it is being presented at. For more information contact a Council Governance Adviser on 546 0200.